

Message Text

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FM AMEMBASSY MOSCOW

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INFO AMCONSUL LENINGRAD

C O N F I D E N T I A L 12604

E.O. 11652: GDS

TAGS: PFOR, ASUP, ABLD, CGEN, UR

SUBJECT: CONSULATE GENERAL IN KIEV

REF: STATE 178542

1. EMBASSY HAS REVIEWED PROPOSALS FOR KIEV CONGEN DISTRICT, ITS STAFFING AND PROPERTY REQUIREMENTS. FOLLOWING COMMENTS ARE OFFERED IN RESPONSE TO REFTEL.

2. KIEV CONGEN DISTRICT: EMBASSY BELIEVES TENTATIVE PROPOSAL FOR ISTRIC, INCLUDING UKRAINIAN SSR, MOLDAVIAN SSR. ROSTOV OBLAST, STAVROPOL KRAY, AND KRASNODAR KRAY, IS REASONABLE AND PRESENTS NO GEOGRAPHIC INCONSISTENCIES OR OTHER MAJOR PROBLEMS. EXTENSION OF DISTRICT FARTHER SOUTH BEYOND CAUCASUS RANGE SHOULD PROBABLY BE AVOIDED IN ORDER NOT TO REDUCE SIZE OF POSSIBLE FUTURE CONGEN DISTRICT ENCOMPASSING GEORGIAN, ARMENIAN AND AZERBAIJAN SSR. EMBASSY AGRICULTURE ATTACHE SEES ADVANTAGE IN INCLUSION OF ROSTOV OBLAST, STAVROPOL KRAY, AND KRASNODAR KRAY IN CONGEN DISTRICT, BUT IF SOVIETS BALK AT THIS WE BELIEVE AREA CAN CONTINUE TO BE COVERED EFFICIENTLY FROM MOSCOW.

3. STAFFING: A) KIEV- STAFFING PROPOSAL APPEARS ADEQUATE, PARTICULARLY IF TWO-PHASE STAFFING IMPLEMENTATION ADHERED TO, BUT WE WOULD RECOMMEND TWO SECRETARIES DURING INITIAL PHASE. EMBASSY BELIEVES ONE OF FOUR OFFICERS SHOULD BE FULLY QUALIFIED DEPARTMENTAL ADMINISTRATIVE OFFICER AS EXPERIENCE WITH LENINGRAD DEMONSTRATED HEAVY INITIAL WORKLOAD IN THIS AREA. EMBASSY
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ASSUMES ONE OF THE FOUR OFFICERS WILL PERFORM POLITICAL

DUTIES. IN ADDITION, IT WOULD BE HIGHLY DESIRABLE IF CONSULAR OFFICER HAD PREVIOUS SOVIET EXPERIENCE AND BOTH RUSSIAN AND UKRAINIAN LANGUAGE CAPABILITY. IF POSSIBLE, ALL OFFICERS SHOULD HAVE SOME UKRAINIAN LANGUAGE TRAINING. GIVEN LEAVE, SICKNESS, AND OTHER PERSONAL REQUIREMENTS, WE DOUBT THAT ONE SECRETARY WILL BE ADEQUATE FOR INITIAL STAGE COMPLEMENT OF FOUR OFFICERS AND ONE COMMUNICATOR. ONE TO FIVE RATIO WILL BE THIN GIVEN HEAVY WORKLOAD DURING FIRST STAGES CONGEN OPERATION.

B. MOSCOW - CONGEN KIEV'S RELATIVE ISOLATION LIKELY TO MAKE IT HEAVILY DEPENDENT ON MOSCOW FOR ADMINISTRATIVE SUPPORT. CONGEN KIEV, UNLIKE CONGEN LENINGRAD, WILL NOT HAVE SECOND SOURCE FOR SUPPLIES AND FOODSTUFFS (HELSINKI). EMBASSY RECOMMENDS ADDITION OF ASSISTANT GENERAL SERVICES OFFICER AND B & F CLERK POSITIONS TO MOSCOW STAFFING PATTERN. POSITIONS SHOULD BE FILLED BEFORE OPENING NEW CONGEN AND WOULD SERVE ALSO TO IMPROVE SUPPORT FOR LENINGRAD BY CONSOLIDATION OF SUCH FUNCTIONS.

C. SOVIET STAFFING: EMBASSY AGREES THAT, IN VIEW PROBABLE LARGER SOVIET CONSULAR WORKLOAD IN NY, 1.5 TO 1 RATIO MAY BE UNTENABLE. NONETHELESS, WE BELIEVE THIS OR NEARLY SIMILAR RATIO SHOULD CONSTITUTE INITIAL US POSITION. EMBASSY BELIEVES CEILING ON SOVS IN NY CONSTITUTES REASONABLE OBJECTIVE WHICH CAN BEST BE OBTAINED BY TIGHT INITIAL BARGAINING POSITION. WE AGREE NY SOV PERSONNEL SHOULD BE KEPT TO MINIMUM AND THAT CEILING ON THEM COULD PERMIT FUTURE FLEXIBILITY HERE. AS DEPARTMENT IS AWARE, SOVS WILL COUNT ANY ADDITIONAL USCS CONNECTED TO KIEV CONGEN -- SUCH AS SCHOOL TEACHER -- AS PART OF STAFF.

4. PROPERTY REQUIREMENTS - EMBASSY APPROVES PRELIMINARY VIEWS ON PROPERTY REQUIREMENT WITH EXCEPTION OF PROPOSAL FOR ONE-BEDROOM APARTMENTS. GIVEN ISOLATION OF KIEV CONGEN, MORE SPACIOUS LIVING QUARTERS ARE IN OUR VIEW HIGHLY DESIRABLE IN ORDER TO GIVE ADDED FLEXIBILITY IN STAFFING, D.G. TO ACCOMMODATE COUPLES OR FAMILY WITH YOUNG CHILD, AS WELL AS FOR MORALE PURPOSES. THEREFORE, EMBASSY RECOMMENDS THAT THREE APARTMENTS HAVE AT LEAST TWO BEDROOMS AND ONLY ONE ONE-BEDROOM BE SOUGHT

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TO SERVE PRINCIPALLY AS TRANSIENT APARTMENT. IN ADDITION, WE ASSUME AUDITORIUM WILL DOUBLE AS ADEQUATELY EQUIPPED RECREATION ROOM AND WILL BE SEPARATE FROM SCHOOL ROOM.

5. EMBASSY BELIEVES PRELIMINARY CONCEPT FOR CONGEN KIEV, AS OUTLINED REFTEL, IS GOOD ONE AND SHOULD SERVE AS ADEQUATE BASIS FOR FURTHER DEVELOPMENT. PLEASE CONTINUE INFORM EMBASSY OF PROGRESS TOWARD IMPLEMENTATION SUMMIT COMMUNIQUE RE CONGEN

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